

## NEVADA ASSOCIATION OF COUNTIES (NACO)

Board of Directors' Meeting

May 24, 2024, 9:30am

Eureka County Courthouse

Commission Chambers

10 S. Main St.

Eureka, NV 89316

### NOTICE TO THE PUBLIC:

The public may provide public comment in advance of a meeting by written submission to the following email address: [info@nvnaco.org](mailto:info@nvnaco.org) For inclusion or reference in the minutes of the meeting, your public comment must include your full name and be submitted via email by not later than 3:00 p.m. the day before the meeting.

*The public may also join the meeting via telephone and provide verbal public comment during designated times by calling: (415) 655-0003 Meeting ID: 2496 633 5351*

### AGENDA

Some NACO Board members may attend via remote technology from other locations. Items on the agenda may be taken out of order. The NACO Board may combine two or more agenda items for consideration. The NACO Board may remove an item from the agenda or delay discussion relating to an item on the agenda at any time.

### Call to Order, Roll Call and Pledge of Allegiance

1. Public Comment. Please Limit Comments to 3 Minutes.
2. Approval of Agenda. **For Possible Action.**
3. NACO President's Report.
4. NACO Executive Director's Report.
5. Approval of Minutes of the April 26, 2024, NACO Board of Directors Meeting. **For Possible Action.**
6. Presentation of Proclamation and Award to Former County Commissioner. **For Possible Action.**
7. Update from the Nevada Department of Agriculture, J.J. Goicoechea, Director, Nevada Department of Agriculture.
8. Approval of Jeffrey Share, Former Director of Budget and Planning, Clark County, as Replacement for Jessica Colvin, Chief Financial Officer, Clark County, as One (1) of Three (3) NACO Appointments to the Committee on Local Government Finance. NRS. 354.105. **For Possible Action.**

9. Discussion of United States Department of Agriculture (USDA) Rural Development Better Grants Better Service Initiative, Including Review and Possible Approval of NACO Comment Letter to USDA, Rural Development. **For Possible Action.**
10. Consideration and Possible Action for Appointment by the Governor to the Board of Indigent Defense Services (BIDS), Including the Reappointment of Current Members, Due to Expiring Terms. **For Possible Action**
11. Update and Information Regarding the 2024 National Association of Counties (NACo) Annual Conference, hosted by Hillsborough County (Tampa).
12. Update from NACO Public Health Coordinator.
13. Update from NACO Subcommittee on Association By-Laws.
14. Update from NACO Legislative Committee.
15. **Update and Possible Action.** Regarding Public Lands and Natural Resources Issues Affecting Counties Including:
  - a. Updates from the NACO Public Lands and Natural Resources Subcommittee.
  - b. Possible Approval of NACO Comment Letter Regarding the Sage Grouse Land Use Plan Amendments. **For Possible Action.**
16. Updates from Members of the National Association of Counties Board of Directors and Western Interstate Region (W.I.R.) Board of Directors.
17. NACO Board Member Updates.
18. Public Comment. Please Limit Comments to 3 Minutes.

Adjournment.

\*This Agenda Item will not be held prior to the time listed.

Members of the public who are disabled and require special accommodations or assistance at the meeting are requested to notify NACO in writing at 304 S. Minnesota Street, Carson City, NV 89703, or by calling (775) 883-7863 at least three working days prior to the meeting.

Members of the public can request copies of the supporting material for the meeting by contacting Amanda Berg at (775) 883-7863. Supporting material will be available at the NACO office and on the NACO website at: [www.nvnaco.org](http://www.nvnaco.org)

*This agenda was posted at the following locations:*

NACO Office 304 S. Minnesota Street, Carson City, NV 89703

Washoe County Admin. Building 1001 E. Ninth Street, Reno, NV 89520

Elko County Manager's Office 540 Court Street #101, Elko NV 89801

POOL/PACT 201 S. Roop Street, Carson City, NV 89701

NACO website: [www.nvnaco.org](http://www.nvnaco.org)

## Agenda Item 5

### NEVADA ASSOCIATION OF COUNTIES (NACO)

Board of Directors' Meeting

April 26, 2024, 9:30am

NACO Conference Room

304 S. Minnesota Street

Carson City, NV 89703

### UNADOPTED MINUTES

**ATTENDANCE:** President Giomi, President Elect Andreozzi, Vice President Gardner, Past President Higbee, Clark County Commissioner Kirkpatrick, Esmeralda County Commissioner Keyes, Humboldt County Commissioner Tipton, Lander County Commissioner Helming, Lincoln County Commissioner Reese, Lyon County Commissioner Henderson, Nye County Commissioner Boskovich, Pershing County Commissioner Crim, Storey County Commissioner Carmona, Washoe County Commissioner Andriola, Washoe County Commissioner Herman, and NACO staff (Vinson Guthreau, Jennifer Berthiaume, Jacob Brinkerhoff and Amanda Berg)

The meeting was called to order at 9:31 a.m.

1. **Public Comment.** None was given.
2. **Approval of Agenda. For Possible Action.** The agenda was approved by consensus of the Board.
3. **NACO President's Report.** Following the federal update from Congressman Amodei and the time certain agenda item, the meeting returned to adherence of the regular agenda. President Giomi reminded the Board that the May meeting will be held in Eureka County and directed their attention to the hotel block information included in the agenda packet that staff organized for the Board. He also discussed the Board dinner staff is putting together and the plan to recognize Nevada Senator Goicoechea's service and dedication to counties.
4. **NACO Executive Director's Report.** In the interest of time, Vinson limited his remarks to a recap of the Child Welfare Summit co-hosted by and held in Clark County earlier in the week. Vice President Gardner inquired as to the status of the upgrade of the NACO vehicle and Vinson informed the Board that a new Jeep had been purchased by leveraging the contracts available through the State's purchasing office and is expected to be delivered within the next month.
5. **Approval of Minutes of the March 22, 2024, NACO Board of Directors Meeting.** The minutes were approved as presented on a motion by Commissioner Andriola with second by Past President Higbee.
6. **Federal Update from United States Congressman Mark Amodei.** This item was taken out of order at the discretion of the President. Congressman Amodei began his update by referencing a memo sent by his office to all seventeen counties through their individual County Manager or administrative offices, which discussed historical baseline information utilized to inform conversations in Washington regarding the Wild Horse and Burro situation throughout the State. The Congressman also discussed the status of lands bills in

the northern part of the State and the general lack of understanding that exists in Washington for the specific needs of western states because of the amount of federally held lands within their boundaries. He noted that several counties have been included in the current bill he has presented at the request of their Commission's and outlined the timeframe he has developed for congressional action on the legislation. Specifically, that it is his intention to have the bills off the floor prior to the August recess. The Congressman discussed his Northern Nevada priorities, including the lands bills, obtaining Model J aircraft for the Nevada National Guard, the proposed I-11 alignment and discussions with NDOT regarding several issues important to counties, cybersecurity and other issues being addressed with Union Pacific regarding rail service in the State, noting that as the largest private landholder in the State, certain expectations should be adhered to for safety and the wellbeing of the State and its residents. The Congressman also discussed the proposal from the US Postal Service to close the Reno mail processing center and move those operations to Sacramento. He outlined several issues of concern, including costs, mail ballot security, and the closure of I-80 several times each year. He noted that the issue is bipartisan with both Senator's involved with an "all hands-on deck" approach to addressing the situation. President Elect Andreozzi noted the issues Elko County experiences with service because their mail was routed to Salt Lake City and Commissioner Andriola inquired as to the process for appointment to the Service's director. Congressman Amodei also addressed the concerns with centralized planning efforts by the BLM and noted that currently proposed legislation includes language that will prohibit the Bureau from utilizing dollars for the listing of the Sage Grouse and the renewed push toward actions that were previously prohibited by Congress in the former Planning 2.0 proposal. Commissioner Tipton inquired as to if the Bureau could use COVID 19 dollars and the Congressman informed him that unobligated dollars had been taken back and a close watch is being conducted through the appropriations process. President Giomi discussed issues with obtaining FEMA dollars for Superfund sites that have no identified responsible party for cleanup, specifically one in Carson City, Churchill, and Lyon Counties in the Carson River Sub conservancy District. Congressman Amodei informed President Giomi that he would reach out to the EPA and FEMA for a briefing on the rule and begin looking for a solution. President Elect Andreozzi expressed concerns with Elko County's location as a regional transportation hub, noting that the County currently subsidized the commercial air service, but that it is not sustainable, and noted that an FAA rule change may be in order. Commissioner Andriola thanked the Congressman for his efforts and noted the equitability of the lands bill that includes Washoe County. Vice President Gardner inquired as to the situation with the Painted Rock project in Lake Tahoe and the Congressman noted that in the most recent briefing the BLM informed him they were at least two months from a Record of Decision, Vice President Gardner then stated that the equipment staging has been taking place prior to the necessary permitting. The Congressman's update was concluded with thanks by both he and the Board and the Board issued an open invitation to the Congressman to attend future meetings.

**Items 7 & 8 were combined for discussion at the discretion of President Giomi but were approved with individual motions.** Vinson reminded the Board that the reports and statements are brought before them quarterly as a practice of good governance and to ensure transparency with regards to the Association's financial stability. He informed the Board that the investments remain in accordance with the Board's adopted policy and the account is experiencing positive gains. Vinson then informed the Board that all county dues had been received and that current expenditures remain under budget in all categories. It was clarified for Commissioner Helming, who recently joined the Board, that NACO runs on a calendar year as opposed to a June/July fiscal schedule. Past President Higbee discussed a recent POOL/PACT recommendation that Counties institute a "sweep account" and Vinson

reminded the Board that the recommendation had previously been made by former Lincoln County Commissioner Lister. He also noted that with the assistance of Fiscal Officer Kalt, a sweep account had been vetted and instituted the previous year and that the Association should see gains in interest income on the financial statements within the year.

7. **Approval of NACO's Investment Reports for January, February, and March of 2024.** The investment reports were approved on a motion by Vice President Gardner with second by Commissioner Andriola.
8. **Approval of NACO's Financial Statements for January and February of 2024.** The financial statements were approved on a motion by Vice President Gardner with second by Commissioner Andriola.

**Time Certain Agenda Item – 10:15am\***

9. **Presentation Regarding Heroes to Education, Dr. George Ann Rice, Chief Operating Officer, Heroes to Education.** This item was heard immediately following the federal update from Congressman Amodei under agenda item 6. Ms. Rice gave the Board an overview of her experience in education, connection to Nevada and the creation of the non-profit Heroes to Education program. She discussed the program's mission to assist Veteran's and their spouses, as well as law enforcement retiree's transition into secondary careers in education. She explained that Nevada is being utilized as a proto-type for the program, outlined the school districts they are currently working with, and gave an overview of the many public-private-military organization partnerships that the program has developed. Ms. Rice also discussed the group's outreach activities including partnerships with chambers of commerce, higher education offices and local workforce development groups. She discussed the work being done by the program to be included within the federal Department of Education and concluded her remarks by requesting that the Board assist with outreach efforts by including the organization in their individual newsletters, posting of their flyer and links within social media posts. President Giomi thanked Ms. Rice for her presentation and noted that the organization serves a great need within both the education and military communities. Vinson informed the Board that the item had been included on the agenda at the request of Clark County Commissioner Gibson and Past President Higbee noted that the program could be of great benefit to rural districts that have a traditionally lower starting wage base. He also informed Ms. Rice that he would take the program information back to the southern Nevada workforce development group that he is a member of.
10. **Discussion and Update Regarding the May 2024 NACO Board of Directors Meeting, to be held in Eureka County, Nevada.** Vinson noted that the meeting had been discussed by President Giomi in agenda item three and reminded the Board that the hotel block information had also been included in an email communication he sent to the Board members. He concluded the item by noting that the meeting will take place in the county commission chambers.
11. **Presentation Regarding Cost Savings Solutions for Counties through the National Association of Counties, NACo EDGE, Bill Jasien, Executive Chairman, NACo EDGE.** President Giomi opened the item by informing the Board that he had seen Mr. Jasien's presentation at the President and Executives meeting held by NACo in January and felt it is a well-designed program that provides multiple benefits to counties. Mr. Jasien gave the Board an overview of the program's leadership and mission to 'add value to counties' while also providing an important revenue stream to NACo that supports their advocacy efforts.

He discussed the program's overarching goal to provide procurement, financial and benefit solutions to counties and gave an overview of the private partnerships developed by the program. Discussing the expiration of the non-compete agreement NACo entered into with the dissolution of the former US Communities program, Mr. Jasien informed the Board that a new procurement program named Public Promise has been developed to leverage the purchasing power of larger public entities by extending those contracts to all counties under the program. He also discussed the inclusion of a new partner under the employee benefit solutions mission, Mental Health First Aid, which is an evidence-based, early-intervention course that instructs participants about mental health and substance use challenges. Vinson reminded the Board that access to the programs under NACo Edge is a benefit of NACo membership and President Giomi encourage use of the program and participation in the activities and use of resources provided by NACo.

12. **Update from NACO Subcommittee on Association By-Laws.** Jennifer reminded the Board that the Subcommittee was formed under the direction of President Giomi and action taken by the Board in February. She informed the Board that the Subcommittee consists of five members representing a cross section of the State. Commissioners Gardner, Reese, Helming, Van Camp and Ghetto comprise the group. The first meeting of the Subcommittee will take place in late May.
13. **Update from NACO Legislative Committee.** President Elect Andreozzi informed the Board that the Committee is currently discussing Bill Draft Request (BDR) proposals which are due to the Legislative Council Bureau (LCB) on September 1<sup>st</sup> and encouraged participation by both Commissioners and county staff on the Committee. President Giomi also referred to discussions being held by the individual commissions regarding legislative proposals and encouraged ideas that will help more than one county be brought to the Committee for discussion. The item was concluded with the reminder that meetings are currently held on the first Friday of each month but will increase as the next legislative session nears. Those who are interested in joining the Committee should reach out to Jennifer to be added to the distribution list.
14. **Update and Possible Action. Regarding Public Lands and Natural Resources Issues Affecting Counties Including:**
  - a. **Updates from the NACO Public Lands and Natural Resources Subcommittee.** Commissioner Tipton, Chair of the Subcommittee, informed the Board that the group had a robust agenda for their meeting the previous day. The discussions included the landscape level planning efforts of the BLM, a proposed conservation rule that had yet to be published to the Federal Register and legal efforts Humboldt and Eureka counties are entering into with regards to the Greater Sage Grouse land use plan amendments. He also noted that other counties are welcome to participate and support those legal efforts. Commissioner Tipton informed the Board that Cheva Gabor from the US Forest Service had presented on an upcoming workshop the Service and BLM will be hosting on a Biden administration Executive Order regarding old growth and Pinion Juniper management. Past President Higbee inquired as to why the State doesn't coordinate and participate with the counties on public lands issues. President Giomi noted that this could be part of a larger legislative discussion, noting that a specific state level agency that deals solely with public lands issues, similar to the Public Lands Policy Coordinating Office in the State of Utah, may be applicable. Jacob concluded the discussion by giving an overview of the creation of the Utah model.

15. **Updates from Members of the National Association of Counties Board of Directors and Western Interstate Region (W.I.R.) Board of Directors.** Past President Higbee noted that the next meeting of the Board of Directors will be in May at the WIR conference. Commissioner Tipton informed the Board that discussions during the last meeting included the similarities of the BLMs current landscape level planning efforts to the defunct Planning 2.0 proposal and the current Legislative Director vacancy with WIR. He informed the Board that the April WIR meeting would take place that afternoon, and Vinson noted that an update on the search for a new Director was on the agenda.
16. **NACO Board Member Updates.** Members of the Board gave updates on activities within their counties.
17. **Public Comment.** None was given.

The meeting was adjourned at 11:50 a.m.

# Jeffrey Share

2283 Marengo Caves Avenue  
Henderson, NV 89044-1022

(702) 748-0870  
jshare777@gmail.com

---

## EDUCATION

---

### UNIVERSITY OF NEVADA

#### **LAS VEGAS, NV**

*Master's (Business Administration - Accounting)*

### UNIVERSITY OF MICHIGAN

#### **ANN ARBOR, MICHIGAN**

*Bachelor's (Economics)*

## PROFESSIONAL RELEVANT EXPERIENCE

---

### *LOCAL GOVERNMENT FINANCE*

#### **Clark County, NV**

**12/1999-09/2023**

- Held every professional-level position within the County Finance Department sequence from Financial Analyst to Senior Financial Analyst to Principal Financial Analyst to Manager to Assistant Director to (recently retiring as) Director.
- Responsible for the development, implementation and oversight of County financial goals, objectives, policies, procedures, and work standards within the Department of Finance.
- Oversaw the activities of professional, technical and office support staff, including contract staff, throughout the Organization within the Finance area of responsibility throughout the Organization.
- Conferred with elected officials, leadership of other departments and other governmental agencies regarding financial matters to facilitate the resolution of problems and the development of coordinated Countywide policies.
- Made presentations to various governing bodies, applicable Organizational departments, and citizen settings.
- Directed and conducted numerous analytical studies and developed / reviewed reports of findings, alternatives, and recommendations thereof.
- Monitored, reviewed, analyzed and interpreted legislative proposals and changes in laws and regulations related to public agency financing and financial reporting and related areas.

## ADDITIONAL RELEVANT EXPERIENCE

---

#### **Clark County/Las Vegas, NV**

**various semesters 1991 - 2009**

- Adjunct Professor – Department of Business & Economics – University of Nevada
- Adjunct Professor – Department of Mathematics – Clark County Community College / CCSN





Nevada Association of Counties  
304 South Minnesota Street  
Carson City, NV 89703  
(775) 883-7863

[www.nvnaco.org](http://www.nvnaco.org)

May \_\_, 2024

United States Department of Agriculture, Rural Development  
1400 Independence Avenue, SW  
Washington, DC 20250

Dear Under Secretary Dr. Basil Gooden,

On behalf of the Nevada Association of Counties (NACO), we write to provide feedback on the United States Department of Agriculture (USDA) Rural Development Better Grants Better Service Initiative. As the statewide association representing all 17 of Nevada's Counties, NACO often provides the Collective County perspective on matters of importance.

According to the [USDA Economic Research Service](#), outside of the urban areas of Clark and Washoe counties, the remainder of counties in Nevada are considered nonmetro. While rural Nevada is filled with natural beauty, recreational opportunities, and residents with occupations in agriculture and mining, the economic vitality of small communities can be fragile. Oftentimes rural areas have restricted access to affordable housing, healthcare, and economic diversity, not to mention a limited workforce.

Access to Federal grants provides Nevadans with vital services, programs, and infrastructure. At the state level, the Executive Office of the Governor established the Office of Federal Assistance (OFA) in 2022 to provide grant related support and coordination. This helpful resource has begun to serve as a central point of contact for Nevada's federal grant applications that are subject to intergovernmental review. Despite increased assistance, rural counties have voiced concern over the management of federal grants. Smaller communities struggle with available workforce to manage pre and post award grant applications.

In many rural counties staff members fill multiple roles in order to provide essential services to their communities. Occasionally, counties can hire outside grant writers to submit the best possible applications for Federal grants, however that workforce expertise is often not available in traditionally rural and underserved areas.

We encourage USDA Rural Development to explore ways to provide individual and regional technical assistance to underserved areas. Further we believe that the criteria for grant award should reflect these shortcomings of smaller local governments.

Thank you for your consideration of our feedback. We appreciate your commitment to streamlining the critically important areas of equipment only and technical assistance grants.

Sincerely,

A handwritten signature in blue ink that reads "Vinson W. Guthreau".

Vinson W. Guthreau  
Executive Director

## **Agenda Item 11**

**2024 NACo Annual Conference  
July 12-15  
Hillsboro County Florida (Tampa)**

**[Conference Website](#)**

**[Conference Registration](#)**

Information on the Resolutions and Policy Platform changes process is below.



## NACo 2024 ANNUAL CONFERENCE POLICY RESOLUTIONS & PLATFORM CHANGES

*DEADLINE: WEDNESDAY, JUNE 12*

In preparation for the [National Association of Counties \(NACo\) 2024 Annual Conference & Exposition](#), NACo members are invited to submit policy resolutions and platform changes to be considered during the conference. The deadline to submit resolutions is Wednesday, June 12.

The NACo resolutions process offers members the opportunity to participate in national policy decisions affecting county governments. During the Annual Conference, NACo's [10 policy steering committees](#), board of directors and the general membership will consider proposed policy resolutions and platform language to guide NACo's advocacy efforts until the next NACo Annual Conference in July 2025.

[The American County Platform](#) and the association's policy resolutions are carefully considered statements of the needs and interests of county governments. These federal policy statements serve as a guide for NACo members and staff to advance the association's policy agenda before Congress, the White House and federal agencies.

**Please refer to the comprehensive overview of NACo's policy resolution process [here](#).**

---

## HOW TO SUBMIT AND FORMAT RESOLUTIONS

When submitting resolutions and platform changes, please work with the appropriate [steering committee staff liaison](#) to adhere to the following guidelines:

All policy resolutions must be submitted electronically as a Word document via email to [resolutions@naco.org](mailto:resolutions@naco.org) by June 12, 2024. Submissions MUST identify the title and issue area in the email subject line (e.g. Social Services Block Grant, Human Services and Education).

Resolutions should be concise and no more than one page in length. The standard format includes:

- **Issue:** Short sentence stating the purpose of the resolution and how the issue impacts counties
- **Proposed policy:** Concise statement specifying a position or action by NACo and/or other entities
- **Background:** 1–2 paragraph statement clearly outlining the county interest in the particular issue
- **Fiscal/urban/rural impact:** Short statement addressing the potential impact(s) for counties in the specific issue area
- **Sponsor:** Name and contact information of NACo member sponsoring the resolution. It is important to include contact information so that the NACo staff can follow up if there are any questions or additional information is required.

VIEW A SAMPLE  
RESOLUTION

POLICY PROCESS  
OVERVIEW

---

## IMPORTANT REMINDER

If you plan to submit a policy resolution, you (or a designated representative) must be present in person during the steering committee meeting at the 2024 Annual Conference to introduce and explain the resolution.

---

## PLATFORM CHANGES AND EXISTING RESOLUTIONS

Platform changes may also be considered at the Annual Conference. All resolutions previously passed, both at last year's 2023 Annual Business Meeting and at NACo's 2024 Legislative Conference, expire at this conference and must be resubmitted as either a resolution or platform change in order to continue as NACo policy.

---

## QUESTIONS?

NACo is happy to help. Please contact NACo Director of Government Affairs Eryn Hurley at [ehurley@naco.org](mailto:ehurley@naco.org), or the appropriate steering committee liaison, with additional questions or concerns. [Click here](#) to see NACo's government affairs staff contact list.